



Transportation Committee

Meeting Date: October 6, 2022

Agenda Item No. 7

Blueprint Schedule Extension

Information

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Attachments: No

Approved by: Kristina Svensk

Referring Committee: Not Applicable

1. Issue:

Extending the update schedule for the region's Metropolitan Transportation Plan/Sustainable Communities Strategy (now branded 'Blueprint') to allow for more engagement efforts with regional partners, elected officials, community-based organizations, and the public and to better align the plan update timeline with our megaregion partners in the Bay Area and northern San Joaquin Valley.

2. Recommendation:

Staff is looking for board input and direction on seeking an extension to the schedule for the adoption of the region's Blueprint plan.

3. Background/Analysis:

Federal and state laws require that SACOG update our Metropolitan Transportation Plan/Sustainable Communities Strategy every four years. Under this timeline, the next update of our plan would technically need to be adopted at the end of 2023. SACOG advanced the adoption of our last plan update by several months to avoid a potential conflict with a change in federal fuel economy standards that occurred late in the planning process and could have impacted SACOG's ability to adopt the plan on the anticipated schedule for Spring 2020. SACOG was already looking to push the current plan update back onto the normal update schedule with a Spring 2024 adoption, well within the grace period allowed by the federal government. Under federal law, SACOG would have a 12-month grace period during which the current plan adopted by the board in November 2019, would allow the region to maintain adherence to federal air quality requirements and continue to be eligible for federal funds. Under state law, there is not a similar grace period for the Sustainable Communities Strategy and the region will need to have a valid plan in place to allow the region to compete in SB1 transportation funding programs.

For the reasons described below, SACOG staff is considering extending the timeline for the 2024 Blueprint to allow for a more holistic update with greater focus on engaging regional partners, community-based organizations, elected officials, and the public in the planning process. To achieve this while maintaining compliance with the Clean Air Act and eligibility for funding, SACOG will need to pursue state legislation and consider an interim plan adoption for federal purposes. The potential benefits, risks, and strategies to mitigate those risks are outlined in the discussion below.

4. Discussion/Analysis:

Staff is seeking board discussion and input on a potential extension of the timeline for adopting the Blueprint to the fall of 2025. This extension would require legislative relief from the state which SACOG would make a priority in its 2023 legislative platform.

Over the last year, SACOG has taken several actions in support of the development of an update to the region's long-range land use and transportation plan including adopting a triple bottom line framework, updating a regional forecast for population, employment, and housing growth, updating the agency's forecasting models and data, and conducting a call for transportation project nominations from local and state partners. In addition, SACOG has just begun the outreach for the plan with a series of presentations to boards and councils throughout the region, gathered input on our engagement strategy from the Race, Equity, and Inclusion working group, and is partnering with Valley Vision on public opinion polling this Fall.

During this time, SACOG has also been working to develop three Pathways designed to examine the costs, benefits, and tradeoffs of various land use and transportation strategies that will shape how our region grows over the next three decades. As SACOG looks to the next phases of developing the regional plan, it has become clear that additional time in the schedule is crucial in ensuring that the technical work of the plan does not diminish the important work of engaging member agencies, regional partners, community-based organizations, and elected officials on what this plan means for the future of the region.

Potential Benefits of an Extended Timeline

An extension for the plan to the fall of 2025 could have many benefits, including:

- Conducting additional engagement across all stakeholders and allow for deeper board discussion of the three Pathways for future growth and investment before the SACOG board needs to decide on a final preferred pathway for the next three decades to 2050. Once the region does decide on a vision for the future, an extended timeline would allow for a second major engagement effort focused on the tools, regulatory reforms, funding, and other strategies that will be critical to implementing that vision.
- Integrating major engagement efforts that SACOG and our partners are just beginning such as the Engage, Empower, and Implement program and the recent \$5 million federal RAISE grant. These efforts will involve community engagement in a bottoms-up planning process—focused on mobility, infrastructure and the built environment—on the scale of the engagement from the original Blueprint effort the region underwent nearly two-decades ago.
- Spending additional time identifying regional and local priority investments that are aligned with the Triple Bottom Line objectives of the plan to inform regional, state, and federal grant programs and applications.
- Bringing our plan schedule into closer alignment with our megaregion partners in the Bay Area and San Joaquin which was one of the priorities endorsed by the Megaregion Working Group in 2020. Aligning the plan update schedules of the three Megaregion MPO partners would allow for much closer coordination on forecasting assumptions, interregional strategies, and investments to improve the movement of people and goods throughout the megaregion

Potential Risks of an Extended Timeline

As mentioned above, SACOG is required to update the regional plan every four years to maintain compliance with the Federal Clean Air Act and remain eligible for federal and state transportation funds. SACOG staff has identified two primary risks and strategies to mitigate them thus far, however based on board interest and

input on a potential extension, will begin working with regional, federal, and state partners to examine in more detail a strategy for extending the timeline, including any additional risks, and will return to the board with more information as soon as possible.

Federal Clean Air Act and Funding Eligibility

To ensure our region stays in compliance with the Clean Air Act and eligible for federal funding, SACOG must conduct an air quality conformity analysis with every plan update and amendment to demonstrate the air quality in the region is improving to meet the latest health standards established by the U.S. Environmental Protection Agency. This is a critical function of the Blueprint and near-term program, the Metropolitan Transportation Improvement Program, in order to allow many road and transit projects in the region to advance, regardless of the funding sources paying for them. As noted in the Background section of this staff report, SACOG does have up to a year-long grace period for the existing plan but would need adopt an interim Regional Transportation Plan (RTP) during a two-year extension to maintain compliance with federal requirements. This Interim RTP strategy served as a successful model for the San Diego Association of Governments (SANDAG) who just completed an update to their regional plan after receiving a two-year extension from the state. The federal government does have a process for allowing regions to adopt an interim update, but SACOG will need to work closely with our federal regulatory agencies to develop a path for an interim update that will remain financially constrained, meet federal performance-based planning requirements, and demonstrate compliance with the Clean Air Act.

State Funding Eligibility

On the state side, the region must have a plan that meets a state-assigned greenhouse gas reduction target to remain eligible for critical SB1 transportation funding programs that have brought hundreds of millions of dollars to the region over the last five years. SACOG will need to seek state legislation that will allow the region's current Sustainable Communities Strategy, which meets the region's greenhouse gas reduction obligations, to remain valid for an additional two years. As is the case above, we can look to the recent extension received by SANDAG for a model on the legislative relief SACOG will need to make this strategy successful. In 2017, SANDAG ran a bill through the state legislature that granted a two-year extension for both their Sustainable Communities Strategy and accompanying Environmental Impact Report. This extension allowed SANDAG to continue work on their plan update, with a greater focus on engaging the public, elected officials, and other stakeholders, while their 2015 plan remained valid and kept the region eligible for state funding.

5. Fiscal Impact/Grant Information:

Work on the Blueprint is included in SACOG's budget and Overall Work Plan. An extension of the time spent working on the plan will have an impact on future budgets and will depend on specific additional activities SACOG engages in with an extended timeline.

6. This staff report aligns with the following SACOG Work Plan Objectives:

Goal 1 : Advance Economic Prosperity

Goal 2 : Connected Communities

Goal 3 : Vibrant Places